

In the United States Court of Federal Claims

OFFICE OF SPECIAL MASTERS

No. 17-918V

Filed: July 24, 2020

UNPUBLISHED

RONALD SKRAJNER,

Petitioner,

v.

SECRETARY OF HEALTH AND
HUMAN SERVICES,

Respondent.

Special Master Horner

Interim Attorneys' Fees and
Costs Decision

Ronald Craig Homer, Conway, Homer, P.C., Boston, MA, for petitioner.

Colleen Clemons Hartley, U.S. Department of Justice, Washington, DC, for respondent.

DECISION AWARDING INTERIM ATTORNEYS' FEES AND COSTS¹

On April 17, 2020, petitioner moved for an award of interim attorneys' fees and costs in the amount of \$54,827.69. (ECF No. 49.) For the reasons discussed below, I award petitioner interim attorneys' fees and costs in the reduced amount of \$53,948.49.

I. Procedural History

On July 7, 2017, petitioner filed this claim, under the National Childhood Vaccine Injury Act, 42 U.S.C. § 300aa-10-34 (2012), alleging that as a result of his October 12, 2015 influenza ("flu") vaccination he suffered sensorineural hearing loss ("SNHL"). (ECF No. 1.) This case was first assigned to Special Master Millman. (ECF No. 4.) On April 13, 2018, respondent filed his Rule 4(c) report, recommending against compensation. (ECF No. 18.)

Subsequently, on August 16, 2018, petitioner filed an expert report from Dr. Edwin Monsell in support of his claim and respondent filed a responsive expert report

¹ Because this decision contains a reasoned explanation for the special master's action in this case, it will be posted on the United States Court of Federal Claims' website in accordance with the E-Government Act of 2002. See 44 U.S.C. § 3501 note (2012) (Federal Management and Promotion of Electronic Government Services). **This means the decision will be available to anyone with access to the Internet.** In accordance with Vaccine Rule 18(b), petitioner has 14 days to identify and move to redact medical or other information the disclosure of which would constitute an unwarranted invasion of privacy. If the special master, upon review, agrees that the identified material fits within this definition, it will be redacted from public access.

from Dr. Douglas C. Bigelow on February 4, 2019. (ECF Nos. 10, 28.) Further supplemental expert reports were filed from both parties in this case. (ECF Nos. 30, 33.)

This case was reassigned to my docket on June 6, 2019. (ECF No. 32.) Respondent requested a Rule 5 conference and one was held on August 27, 2019. (ECF Nos. 36, 37.) Respondent intended to file a second supplemental expert report from Dr. Bigelow, which was filed on October 22, 2019. (ECF No. 39.) Additionally, subsequent supplemental expert reports have been filed by both parties and petitioner currently has an outstanding deadline to file any further supplemental reports. In the interim, I've added this case to my queue of cases awaiting an entitlement hearing. (ECF No. 48.)

Petitioner filed the instant motion for interim attorneys' fees and costs along with General Order No. 9 representing petitioner's costs on April 17, 2020. (ECF Nos. 49-50.) Respondent filed his response on April 18, 2020, deferring to the special master on whether petitioner "has made a special showing to justify an award of interim attorneys' fees and costs under the particular circumstances of this case." (ECF No. 51, p. 2.) Additionally, respondent recommends the special master exercise his discretion to determine the amount of reasonable attorneys' fees and costs, should the special master find petitioner is entitled to an award. (*Id.* at 4.) Petitioner filed no reply.

Accordingly, petitioner's motion for interim attorneys' fees and costs is now ripe for resolution.

II. An Award of Interim Attorneys' Fees and Costs is Appropriate

Section 15(e)(1) of the Vaccine Act allows for the special master to award "reasonable attorneys' fees, and other costs." § 300aa-15(e)(1)(A)-(B). Petitioners are entitled to an award of reasonable attorneys' fees and costs if they are entitled to compensation under the Vaccine Act, or, even if they are unsuccessful, if the special master finds that the petition was filed in good faith and with a reasonable basis. *Avera v. Sec'y of Health & Human Servs.*, 515 F.3d 1343, 1352 (Fed. Cir. 2008).

Additionally, the Federal Circuit has concluded that interim fee awards are permissible and appropriate under the Vaccine Act. *Shaw v. Sec'y of Health & Human Servs.*, 609 F.3d 1372 (Fed. Cir. 2010); *Avera*, 515 F.3d at 1352. In *Avera*, the Federal Circuit stated, "[i]nterim fees are particularly appropriate in cases where proceedings are protracted and costly experts must be retained." *Id.* In denying an interim fee award, the *Avera* court reasoned, "The amount of fees here was not substantial; appellants had not employed any experts; and there was only a short delay in the award pending the appeal." *Id.* In *Shaw*, the Federal Circuit clarified that "where the claimant establishes that the cost of litigation has imposed an undue hardship and there exists a good faith basis for the claim, it is proper for the special master to award interim attorneys' fees." 609 F.3d at 1375.

Upon review of the records and expert reports filed to date, it appears that the petition was filed in good faith and that petitioner had reasonable basis to file his claim. Moreover, respondent did not raise any specific objections to an award of interim attorneys' fees and costs at this time. Here, petitioner's request for interim attorneys' fees and costs is made after more than three years of litigation within the entitlement phase of this case and after petitioner incurred costs for providing multiple expert reports to support his claim. Additionally, this case has been queued for the scheduling of an entitlement hearing and the timing of the ultimate resolution of this case remains unknown. Accordingly, I find that petitioner's request for an award for interim attorneys' fees and costs is reasonable at his juncture.

III. Reasonableness of the Requested Award

a. Attorneys' Fees

It is "well within the special master's discretion" to determine the reasonableness of fees. *Saxton v. Sec'y of Health & Human Servs.*, 3 F.3d 1517, 1521-22 (Fed. Cir. 1993); see also *Hines v. Sec'y of Health & Human Servs.*, 22 Cl. Ct. 750, 753 (1991) ("[T]he reviewing court must grant the special master wide latitude in determining the reasonableness of both attorneys' fees and costs."). The Federal Circuit has approved the lodestar approach to determine reasonable attorneys' fees and costs under the Vaccine Act. *Avera*, 515 F.3d at 1347. This is a two-step process. *Id.* at 1347-48. First, a court determines an "initial estimate...by 'multiplying the number of hours reasonably expended on the litigation times a reasonable hourly rate.'" *Id.* (quoting *Blum v. Stenson*, 465 U.S. 886, 888 (1984)). Second the court may make an upward or downward departure from the initial calculation of the fee award based on specific findings. *Id.* at 1348.

A reasonable hourly rate is "the prevailing market rate defined as the rate prevailing in the community for similar services by lawyers of reasonably comparable skill, experience, and reputation." *Avera*, 515 F.3d at 1348 (citation and quotation omitted). The decision in *McCulloch* provides a further framework for consideration of appropriate ranges for attorneys' fees based upon the experience of the practicing attorney. *McCulloch v. Sec'y of Health & Human Servs.*, No. 09-293V, 2015 WL 5634323, at *19 (Fed. Cl. Spec. Mstr. Sept. 1, 2015), *motions for recons. denied*, 2015 WL 6181910 (Fed. Cl. Spec. Mstr. Sept. 21, 2015). The Office of Special Masters has subsequently updated the *McCulloch* rates, and the Attorneys' Forum Hourly Rate Fee Schedules for 2015-2016, 2017, 2018, 2019 and 2020 can be accessed online.²

In this case, petitioner is seeking \$37,379.75 in interim attorneys' fees for work performed in 2016 through 2020. I have reviewed the billing records submitted with

² Each of the Fee Schedules for 2015 through 2020 can be accessed at <http://www.cofc.uscourts.gov/node/2914>. The hourly rates contained within the schedules are derived from the decision in *McCulloch*, 2015 WL 5634323. The schedules for 2017, 2018, 2019, and 2020 are adjusted for inflation using the Producer Price Index for Offices of Lawyers ("PPI-OL").

petitioner's request, and in my experience, the hourly rates billed for 2016 through 2020 for attorney time, paralegal time, and law clerk time, are all reasonable and also in accord with prior awards made by other special masters.

Turning next to the requested hours expended, special masters may rely on their experience within the Vaccine Program to determine the reasonable number of hours expended. *Wasson v. Sec'y of Health & Human Servs.*, 24 Cl. Ct. 482, 484 (1991), *rev'd on other grounds and aff'd in relevant part*, 988 F.2d 131 (Fed. Cir. 1993). Special masters have previously reduced the fees paid to petitioners due to excessive and duplicative billing. See *Ericzon v. Sec'y of Health & Human Servs.*, No. 10-103V, 2016 WL 447770 (Fed. Cl. Spec. Mstr. Jan. 15, 2016) (reduced overall fee award by 10 percent due to excessive and duplicative billing); *Raymo v. Sec'y of Health & Human Servs.*, No. 11-654V, 2016 WL 7212323 (Fed. Cl. Spec. Mstr. Nov. 2, 2016) (reduced overall fee award by 20 percent), *mot. for rev. denied*, 129 Fed. Cl. 691 (2016). Special masters can reduce a fee request *sua sponte*, without providing petitioners notice and opportunity to respond. See *Sabella v. Sec'y of Health & Human Servs.*, 102 Fed. Cl. 719, 729 (2011).

After reviewing the billing records, I find that counsel included entries that are duplicative and excessive due to attorneys and paralegals billing for reviewing the same orders and attending the same case meetings. Moreover, these duplicative reviews are billed at 0.10 hours, indicating that such reviews are less likely to have been substantive and less likely to have required multiple reviewers. Since Lauren Faga is the lead attorney in this case, handling the majority work, for duplicative and excessive entries, only hours billed by Ms. Faga are awarded. These duplicative billing entries result in a reduction of **\$879.20** of the interim fee award.³

b. Interim Attorneys' Costs and Petitioner's Costs

Attorneys' costs must be reasonable as well. See *Perreira v. Sec'y of Health & Human Servs.*, 27 Fed. Cl. 29, 34 (1992) ("The conjunction 'and' conjoins both 'attorneys' fees' and 'other costs' and the word 'reasonable' necessarily modifies both. Not only must any request for reimbursement of attorneys' fees be reasonable, so also must any request for reimbursement of costs.").

In this case, petitioner seeks \$17,431.99 in interim attorneys' costs, including expenses incurred in obtaining medical records, traveling to meet with petitioner, and retaining Dr. Monsell to provide multiple expert reports. Additionally, petitioner incurred \$15.95 in personal costs for copying and shipping records. I have reviewed the

³ There were many instances where attorneys and/or paralegals would bill for reviewing the same court orders and attending the same case meetings. For example, there were duplicative billings on August 9, 2016, October 6, 2016, December 1, 2016, December 2, 2016, January 18, 2017, February 15, 2017, September 26, 2017, February 13, 2018, April 17, 2018, April 26, 2018, July 31, 2018, April 11, 2019, June 19, 2019, November 18, 2019, January 7, 2020, March 2, 2020, March 4, 2020, April 1, 2020, April 2, 2020, April 7, 2020, and April 15, 2020.

expense records and supporting documentation submitted with petitioner's request, and I find that the requested interim attorneys' costs are all reasonable.

IV. Conclusion

In light of the above, petitioner's motion for an award of interim attorneys' fees and costs is hereby **GRANTED** and petitioner is awarded \$53,948.49, representing \$36,500.55 in interim attorneys' fees, \$17,431.99 in interim attorneys' costs, and \$15.95 in personal costs.

Accordingly, I award a total of \$53,948.49 as follows:

- **A lump sum of \$15.95 in the form of a check payable to petitioner; and**
- **A lump sum of \$53,932.54 in the form of a check jointly payable to petitioner and her counsel, Ronald Craig Homer, Esq.**

The clerk of the court shall enter judgment in accordance herewith.⁴

IT IS SO ORDERED.

s/Daniel T. Horner
Daniel T. Horner
Special Master

⁴ Pursuant to Vaccine Rule 11(a), entry of judgment can be expedited by the parties' joint filing of notice renouncing the right to seek review.